[DRAFT]

OYSTER RIVER MASSACRE MARKER – Roundtable Discussion

Thursday, January 18, 2024

DURHAM TOWN HALL, COUNCIL CHAMBERS

4:00 p.m.

PARTICIPANTS PRESENT:

Larry Brickner-Wood (Chair of the HDC/HC – serving as meeting chair) Charlotte Bacon (Montgomery Will) – Facilitator Barbara Will (Montgomery Will) – Facilitator

Durham Historic District/Heritage Commission (HDC/HC):

Jennifer Becker Carolyn Singer

Durham Human Rights Commission:

Richard Belshaw
Janet Perkins-Howland (Attending remotely via zoom)

Durham Historic Association:

Steve Eames
Janet Mackie

New Hampshire Division of Historical Resources (NHDHR):

Amy Dixon, Community Preservation Coordinator Nadine Miller, Deputy State Historic Preservation Officer

New Hampshire Department of Transportation (NHDOT):

Sheila Charles, Cultural Resources Program Specialist/ Archeologist Jill Edelmann, Cultural Resources Manager

New Hampshire Commission on Native American Affairs:

Anne Jennison, Chair (Attending remotely on zoom)

Indigenous New Hampshire Collaborative Collective and Cowasuck Band of the Pennacook Abenaki People:

Denise Pouliot, Head Female Speaker of the Penacook Abenaki People

ALSO PRESENT: Durham Town Planner Michael Behrendt

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Chair Larry Brickner-Wood opened the meeting at 4:00 p.m., welcomed everyone and then turned the meeting over to Barbara Will of Montgomery Will.

5 II. Introductions

Ms. Will and her colleague Charlotte Bacon are here to facilitate the discussion about the Oyster River marker. She's a Dartmouth College Professor and Vice Provost of Academic Affairs.

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- Ms. Bacon introduced herself as a former tenured English Professor at UNH. She's currently a novelist and Assistant Vice Provost for Research and Development at Dartmouth College. Prior to that, she was Director of the Maine Wabanaki State Child Welfare Truth and Reconciliation Commission a human rights effort of people who felt strongly children had been taken from reservations and lands and put into foster care at disproportionate rates.
- Ms. Bacon said the goal with the upcoming sessions is "to think about how we can listen to one another in order to arrive at next steps." This is a consultative process, meant to inform those who will make the decision about the plaque. The group should consider how to do this humanely, with compassion, kindness and as much
- should consider how to do this humanely, with compassion, kindness and as much
- 20 historical accuracy as possible.
- Participants were then invited to introduce themselves and give a brief background.

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Overview of Meeting Goals – Charlotte Bacon and Barbara Will of Montgomery Will

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- Ms. Bacon outlined the goals for the next three meetings, which were developed in discussion with Larry Brickner-Wood and Michael Behrendt:
- Develop consensus around language for new Oyster River Raid Marker.
- If not possible to develop new language in three meetings, then lay the groundwork and process for continuing to develop consensus.
 - Establish a framework and model for other similar conversations regarding the Town's history for Durham or other communities;
 - To be in conversation with each other; break down barriers;

• Create, build and shape grounds for respect, trust and empathy.

35 IV. Ground Rules and Process

- Ms. Will said the group will follow facilitator rules to "step up and stand back," i.e.,
- everyone is encouraged to step up and say what they need to say and then stand back
- and let others come forward. She encouraged speakers to leave space between
- 39 comments.

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- She noted the first meeting is to "aerate issues; be able to talk and hear each other;
- 41 understand differing perspectives." The second session is to develop possible
- solutions over what is heard today. The third session is to develop consensus around
- language for the marker.

44 V. Discussion

- Ms. Bacon then opened the discussion with some questions: Why are you here? What
- do you hope to accomplish through these meetings? What do you hope is the
- 47 <u>outcome?</u>

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- Nadine Miller (NH Division of Historical Resources) said her agency partners with
- 50 the NH-DOT on the marker program. She read a drafted statement explaining the
- origins of the program and the impetus for the recent review of markers, including
- the following points:
- This review is part of a national movement to re-examine the interpretation of
- 54 history and to reckon with difficult histories.
- The state established a Historical Marker Advisory Committee in 2020 with cultural resources staff from several state agencies. The impetus for the Committee was an executive order from the Governor seeking to establish more diversity,
- equity and inclusion in NH.
 - Committee members reviewed existing markers for lack of historical context, or references that could be perceived as inappropriate and developed a plan to address the identified markers.
- Markers were identified for the following reasons: someone is left out (due to religion, race, class, political party); The marker represents a one-sided history; is racially insensitive; uses derogatory language or lacks context.

Durham's marker #50 was one of the few high priority markers designated for retirement or revision and the only one removed in 2021 where the community expressed interest in revising the text.

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- The purpose of the marker program is to educate the public about NH's history. It's grounded in scholarship and interpretation, which can change over time as new information is uncovered or cultural shifts occur.
- The Advisory Committee researched what other states are doing. The American Association of State and Local History has an excellent website and they're hosting a virtual symposium in March titled, "Doing History in Polarizing Times."
- Jill Edelman (DOT/Cultural Resources Manager) said in the 1950s, there were no 80 cultural resources staff members. She's here to work with the Division of Historical 81 Resources and others on the best possible outcome. 82
- Anne Jennison (NH Commission on Native American Affairs) noted that the 83 Commission on Native American Affairs was invited to participate in the Historical 84 Marker Advisory Committee. She added it's heartening to see people come together here 85 to listen to one another. 86
- Carolyn Singer (Durham Historic District/Heritage Commission) said she's heard 87 remarks that this could serve as a model; however, in her view, there seem to be 88 inconsistencies in the process. The state hasn't provided any guidelines for how the 89 revision of markers should be undertaken.
- Janet Mackie (Durham Historic Association/DHA) said the Oyster River marker was 91 sponsored by the DHA in 1965 and revised around 1992. The Association recognizes it 92 needs to be updated, but inquiries to the state about their specific objections have been 93 unanswered. DHA volunteers have conducted a great deal of research recently to include 94 translation of French records, adding to the original research using English records. 95 They submitted draft language to the state in March 2023, but have not heard back. 96
- 97 **Steve Eames (Durham Historic Association)** said the time period on the marker is his area of research. He envisions a small road sign that invites people to do further research 98 99 on their own.
- Richard Belshaw (Durham Human Rights Commission) previously introduced 100 himself as a pastor at a Portsmouth church that shares responsibility for a slave burial 101 ground. He noted it's difficult to accurately portray war, atrocities and suffering. 102 Recently, his church used ground-penetrating radar on the burial site and discovered 103 more bodies than originally believed. He asked how to portray history accurately and 104 fairly with 300 years of hindsight. 105

- Sheila Charles (NH-DOT/Cultural Resources) said, "We've all been struggling with
- 107 how we can improve our markers." Thus far there haven't been a lot of guidelines,
- which is why the group began meeting. There's a lot of work to be done, which has to be
- balanced with other DOT work demands.
- Janet Perkins-Howland (Durham Human Rights Commission) said this marker has a
- big impact, even though it's small. Words do matter.
- Denise Pouliot (Member of the Cowasuck Band and Indigenous New Hampshire
- 113 Collaborative Collective) said her presence here is to be sure the indigenous history of
- the past is included in the signs. The signs have been constructed from a Colonial
- perspective. She added that she participated in the Advisory Panel.
- 116 Carolyn Singer quoted briefly from the NH Historical marker policy stating that
- verification of facts is necessary. Part of this process, she said, is coming to agreement
- over what happened [in 1694]. While the Durham Historic Association has provided
- sources for their draft language, she hasn't seen any of the state's sources. She requested
- that sources be provided for both sides. Mr. Belshaw echoed this request and asked if
- the information could be shared before the next meeting.
- Ms. Bacon reflected on how long it might take to pull something like that together and if
- there's enough time and human power. While it's an admirable goal, she said it's also
- very labor intensive. She suggested documentation could be sought if needed to justify a
- different direction for the language on the sign. She said, "I think what you're asking for
- is hard for people to do."
- Ms. Singer noted new language has already been suggested and there should be
- documents made available to back up that narrative.
- Nadine Miller replied the state will share their narratives. Responding to Ms. Mackie's
- earlier point that Durham Historic Association never heard back from the state after
- submitting draft language, she said there was a formal response sent.
- The DHR proposed to set aside revision of the Oyster River marker until it could be
- considered simultaneously with mitigation for removal of the Oyster River Dam but
- that suggestion was unpopular with the town so it was tabled. That's one reason this
- meeting is now taking place. She added DHR wants to hear what the town is interested
- in doing. There might be new tools available and possibly oral histories could be brought
- into the process.
- 138 Ms. Will reflected that while wording for the sign is ultimately the decision of the state,
- they are looking to the town to understand how to talk about this event and its context.
- She added, "If we do this well, this is a model for how to do this kind of work."

- Janet Mackie said typically if text needs to be revised it would fall to the original
- sponsor of the sign, which in this case was the Durham Historic Association. She
- explained the town appointed DHA to take the lead and negotiate new wording with the
- state. She's shocked to learn the DHR response was to fold consideration of the marker in
- with a federally-required 106 Dam mitigation project and added that DHA never got
- feedback about the new sources they provided or the new proposed language.
- 147 **Durham Town Planner Michael Behrendt** said while the group could spend a lot of
- time deliberating what happened in the early review process, he doesn't think that's the
- best use of their time. In his view, everybody operated in good faith. He encouraged the
- group to focus on working toward a solution.
- 151 **Ms. Bacon** acknowledged a certain amount of frustration expressed by both sides from
- Durham and the state. She encouraged participants to think about this with a clean slate
- and emphasized the town has now been entrusted to take part in a consultative process.
- She said there may be other ways besides a marker to commemorate what happened.
- Janet Perkins-Howland asked what is the purpose of the marker. She wonders if there
- are opportunities to turn it into something educational that celebrates history.
- Nadine Miller replied the purpose is to educate the public about NH's history. The
- marker program isn't designed to "elevate a story to a higher level." She suggested there
- may be other ways to expand the story -- possibly with an exhibit at the Historic
- 160 Association or through a partnership with UNH.
- Mr. Behrendt commented that this was a painful event for the community and he thinks
- there's a need to recognize it.
- 163 **Richard Belshaw** said one of the purposes of the signs is to make something real to the
- reader. They're standing on the ground where this particular history happened, which can
- be very powerful. He believes we're remembering this because it's significant in the
- identification of who we are as Americans. How do these markers speak to the soul of
- who we are?

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- Ms. Bacon reflected on this last point and said the goal is to honor not to blame. She
- encouraged the group to look at replacement signs in Maine. They've made a concerted
- effort over the last decade to replace signage that was discriminatory, particularly toward
- the Abenaki people. Maine produced a lot of programming and also did research on how
- Nazi Germany recognized traumatic events.
- 175 **Ms. Will** said the Germans have a phrase: "We don't use adjectives when we talk about
- the past." She noted Durham's plaque has the word "devastating" and raised a question

- about the use of the word. She asked Denise Pouliot about the importance of the
- 178 continuity of memories.
- 179 **Ms. Pouliot** replied that as a tribe they seek to rectify some of the one-sided stories that
- are being shared, by including some of the indigenous narratives that came down through
- oral tradition.
- She then turned back to a comment from Janet Mackie, who had shared earlier that the
- Durham Historic Association never saw the proposed language for the sign from the
- Department of Historical Resources (DHR).
- Ms. Pouliot offered to read the text to the group. After brief discussion with Ms. Bacon
- about this, she proceeded to read the original text and then the version as modified by the
- 187 DHR. [The language is available on the town website: ci.durham.nh.us/ Historic
- District/Heritage Commission/ Current Projects Before the HDC/ Oyster River
- 189 Massacre Marker.]
- 190 As Chair of the NH Commission on Native American Affairs, Anne Jennison clarified
- that there is no Commission version of the text. They did not propose a new draft, but
- they did see what DHR brought forward.
- 193 Ms. Will said the hope is that participants will do some homework for meeting #2. At
- that time, perhaps the different versions can be discussed. She asked where people feel
- they need more information to be able to talk about the plaques.
- 196 **Richard Belshaw** said he has a copy of the *History of Durham* and has seen what is on
- 197 Wikipedia. He's looking to learn more about what scholars think and to look at basic
- 198 facts.
- 199 **Steve Eames** said the group needs to arrive at a consensus about what happened at the
- event in order to come up with language for the sign. Rather than restricting themselves
- to the proposed language, the group needs to think about or accept other possibilities
- about what happened.
- 203 **Ms. Singer** reiterated her earlier request for sources to be provided. She said narratives
- 204 have been put forward, but there has to be something behind them.
- Anne Jennison gave some historical context for the event. She said what happened in
- Durham to the Colonists was a tragic, violent incident during one war. Current
- scholarship places the incident within the context of King Williams War but also places it
- in a much larger context of well over 100 years of war. "It amounts to the English here
- and French to the north fighting to take over and invade the land of the indigenous people
- 210 by incredibly violent means."

- Ms. Jennison continued that what happened at Oyster River was important to the people
- 212 who were impacted by the loss of life and property, but overall was a blip. It occurred on
- unceded land in the midst of more than five wars. The French and Indian War was the
- 214 ultimate battle. This was one moment in 100 or more years of those kinds of moments.
- 215 The English took certain actions to reduce the Abenaki population, which, of course,
- 216 made the Abenaki people incredibly angry. She added that history is written by the
- winners, which is why we have French and English documents that don't reflect the
- 218 Abenaki experience.
- Ms. Will asked if Ms. Jennison could provide sources for this information so it can be
- posted on the town website before the next meeting.
- Jennifer Becker (HDC/HC) remarked this uncovers an interesting aspect of the process.
- 222 While the original event was an "us vs. them vs. them" event, there's now an opportunity
- 223 to let go of the "us vs. them" viewpoint. This history belongs to all of us, not just New
- 224 Hampshire.
- Janet Perkins-Howland agreed with what Anne Jennison said about context. She's
- deeply worried that a marker like this can cause more harm than good and she re-stated
- her earlier question: What's the original purpose of the marker?
- 228 Ms. Will posed a question to the group: Is putting back the plaque a done deal?
- Nadine Miller said plaques were typically the only way to talk about history in the
- 1950s. Since the establishment of the National Register of Historic Places, however,
- 231 there's an opportunity to talk about historic sites in a more thorough way. DHR is open-
- 232 minded about the outcome of this discussion. The plaque doesn't need to go back. If it
- does, however, the state wants a more inclusive approach. She said DHR doesn't initiate
- markers; it's typically done by sponsors. They look to communities to let them know
- what's important.
- Ms. Will asked if anybody would like to consider what would happen if the sign didn't
- 237 go back.
- 238 Steve Eames replied he would like to encourage the sign from a selfish early American
- 239 historian perspective. He added there's a general lack of knowledge among everyday
- Americans about what happened in the 150 years between the pilgrims' landing and the
- American Revolution. Most people don't know about King Williams War or 17th century
- indigenous culture. He thinks the sign should be worded so people are encouraged to
- want to learn more.
- 244 **Amy Dixon** commented that the National Preservation Act was passed in 1966, which
- required mitigation for certain projects. While the markers initially were an "easy out" for

- NH DOT to achieve mitigation, she said the department is now more likely to use
- interpretive panels, much like what you'd see on a walking trail or bike path. Graphics
- and QR codes can be used, compared to snippets on small markers. She's not advocating
- for or against markers, but said there are a lot of ways to tell history and do mitigation.
- 250 **Denise Pouliot** said she wants to caution people about having too much signage in one
- location. The dam removal project might involve installation of a kiosk and now there's
- talk of adding a sign. She said it would be nice to go to the park and actually see the park
- and not just an array of signage. People should keep in mind how they want the site to
- look at the end of all of this.
- Ms. Will asked if Ms. Pouliot is saying the plaque doesn't need to be there and Ms.
- Pouliot replied they've proposed virtual reality, which could be in the form of an app.
- 257 She said her group is trying to push the town into the next generation of technology, so
- 258 that residents and visitors can "feel and experience" [history] at the same time.
- Ms. Bacon asked if there are other suggestions to replace the plaque.
- Janet Perkins-Howland noted the town has an amazing number of resources, including
- 261 the library, the museum and UNH. There are so many possibilities for education.
- VI. Summary of Discussion and Plan for Meeting #2
- Ms. Will remarked that when she's undertaken this work with other communities, people
- get excited about alternative ways of honoring their past. It could be art exhibits or a
- lecture series. A plaque seems to be a fairly limited way of grasping Durham's history.
- She suggested this might be a natural stopping point in the discussion. The group has
- aired thoughts about the process and shared some gaps in knowledge. There's some
- 271 homework for participants before the next meeting: to look at the original language of the
- 272 plaque and the proposed revisions, including the sources provided by the Durham
- 273 Historic Association. She noted there's an excellent book by Colin Calloway and also
- oral history sources.
- 275 VII. Adjournment
- With no further discussion, Chair Larry Brickner-Wood adjourned the meeting at
- 277 5:42 p.m.

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- 279 Respectfully submitted,
- 280 Lucie Bryar, Minute Taker
- 281 Durham Heritage Commission